



SOUTH CAROLINA REVENUE AND FISCAL AFFAIRS OFFICE
STATEMENT OF ESTIMATED FISCAL IMPACT
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Bill Number:	H. 4784	Introduced on January 14, 2020
Author:	Henegan	
Subject:	Feminine Hygiene	
Requestor:	House Medical, Military, Public, and Municipal Affairs	
RFA Analyst(s):	Gallagher and Gardner	
Impact Date:	January 21, 2020 Updated for Additional Agency Response	

Fiscal Impact Summary

This bill requires public buildings owned by the state and all state institutions to supply feminine hygiene products in female public restrooms free of charge. This bill will increase the Department of Administration's (Admin) non-recurring Other Funds expenses by \$123,445 in FY 2020-21 for the installation and initial stocking of 150 product dispensers in the 52 public buildings maintained and operated by the department. Further, this bill will increase Admin's non-recurring Other Funds expenses by \$14,967 beginning in FY 2021-22 for restocking of feminine hygiene supplies.

In addition, approximately 4,037 state buildings may be impacted by this bill. Revenue and Fiscal Affairs (RFA) anticipates this bill may result in a non-recurring expenditure increase of \$2,244,441 in FY 2020-21 to state agencies for the installation and initial stocking of dispensers in public restrooms within state-owned buildings. Further, RFA estimates this bill may increase statewide recurring expenses to state agencies by \$272,126 beginning in FY 2021-22 for restocking of feminine hygiene supplies. This impact would be split among various sources of funds depending on the agencies impacted and their source of funding. However, without a building by building analysis, this impact is undetermined.

This bill will have an undetermined expenditure impact on local correctional and prison facilities. This bill requires these facilities to supply free feminine hygiene products in public restrooms. Due to the wide variability in the holding capacity of local detention facilities, the variance in the number of females within a local detention facility population who would need such products, and the differences that exist in sentence times for those female inmates, the expenditure impact resulting from this bill on local correctional and prison facilities is undetermined.

This fiscal impact has been updated following a response from the Department of Corrections.

Explanation of Fiscal Impact

Updated for Additional Agency Response on January 21, 2020

Introduced on January 14, 2020

State Expenditure

This bill requires public buildings owned by the state and all state institutions to supply feminine hygiene products in female public restrooms free of charge.

The Department of Administration. Admin maintains and operates 52 public buildings owned by the state. Section 1-11-67 directs Admin to recover all expenses, including maintenance and operating costs of buildings under its supervision, through a rental charge from state agencies occupying space in those buildings. The current rental rate is \$11.29 per office space. To enact the requirements of this bill, Admin anticipates a non-recurring Other Funds expenditure increase of \$123,445 in FY 2020-21 for the installation and stocking of an estimated 150 feminine hygiene product dispensers at an average cost of:

- \$515 per dispenser,
- \$150 in labor per dispenser, and
- \$55.00 per box of tampons (500 count) and \$28.15 per box of sanitary pads (250 count).

Dispenser values have been estimated based on information obtained from W.W. Grainger, Inc., a worldwide distributor of products used to maintain, repair, and operate facilities. Feminine hygiene product estimates are based on an existing contract with the Department of Juvenile Justice. A 10 percent contingency has been added to this estimate for the purchase, installation, and initial stocking of the dispensers. In addition, Admin anticipates this bill will result in a recurring Other Funds expenditure increase of \$14,967 beginning in FY 2021-22. This assumes that 100 percent of supplies would be replenished yearly in each of the 150 dispensers. Due to the uncertainty surrounding product usage, Admin has added a 20 percent contingency to this value.

Based only on use descriptions in the Department of Administration's State Property Inventory, it appears that an additional 4,037 state-owned buildings may be covered under this bill. This estimate excludes most buildings labeled as agricultural, barn, canopy, storage, shed, shelter greenhouse, and utility. This was narrowed further to exclude metal buildings and nonpermanent structures.

RFA assumes the cost to install product dispensers and restock them will be constant across state-owned buildings and that the number of bathrooms in each building will depend on total square footage. Cost per square foot is estimated from Admin's projected costs. Based on each building's reported square footage, RFA estimates that this bill would potentially increase non-recurring expenses for state agencies by \$2,244,441 in FY 2020-21 for the installation and initial stocking of feminine hygiene dispensers for the additional 4,037 buildings. Further, RFA estimates this bill will potentially increase recurring expenditures for state agencies by \$272,126 beginning in FY 2021-22 for the restocking of products. This impact would be split among various sources of funds depending on the agencies impacted and their source of their funding. However, without a building by building analysis, this impact is undetermined.

Estimated Cost to Agencies to Provide Feminine Hygiene Products in State-owned Restrooms beginning in FY 2020-21			
	Department of Administration	Statewide	Total
Total buildings	52	4,037	4,089
Square feet	3,504,199	63,712,316	67,216,515
Cost per square foot: recurring	\$0.004	\$0.004	\$0.004
Cost per square foot: non-recurring	\$0.035	\$0.035	\$0.035
FY 2020-21 impact (initial)	\$123,445	\$2,244,441	\$2,367,886
FY 2021-22 impact (recurring)	\$14,967	\$272,126	\$287,093

Estimates are calculated by RFA with data from the Department of Administration's State Property Inventory. Cost per square foot is calculated by dividing Admin's estimated costs by the total number of square feet the department manages. This cost is then applied to the additional 4,037 buildings that may be impacted by this bill.

State Revenue

N/A

Local Expenditure

This bill requires local correctional and prison facilities to supply free feminine hygiene products in female public restrooms. Due to the wide variability in the holding capacity of local detention facilities, the variance in the number of females within a local detention facility population who would need such products, and the differences that exist in sentence times for those female inmates, the expenditure impact resulting from this bill on local correctional and prison facilities is undetermined.

The local expenditure impact has been updated, following a response from the Department of Corrections.

Local Revenue

N/A

Introduced on January 14, 2020

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State Revenue

N/A

Local Expenditure

This bill requires local correctional and prison facilities to supply free feminine hygiene products in female public restrooms. This local expenditure impact is pending, contingent upon a response from local governments.

Local Revenue

N/A



Frank A. Rainwater, Executive Director